February 11th, a.D. 1932.

REPORT

of

HILLIEY INQUIRY

as to funeral costs

5n

the Province of Alberta.

7297982

To the Homorable, The Lieutenant Governor in Council, Province of Alberta.

Dear Sir:

I have the honor to report that I have completed the inquiry which I was commissioned to make as to the cost of funerals in the Province of Alberta and other questions incidental thereto.

I considered it advisable to commence the inquiry by endeavoring to ascertain the privaling cost of funerals at the date of my appointment and, with that in view, I asked all the funeral directors to give me a complete statement of their business for the gear 1929. It became apparent, as the statements were returned, that the method of accounting generally in use, was rather incomplete, with the result that it became necessary, in order to arrive at the actual funeral costs, to appoint an accountant for the purpose of personally emaining the books of a number of funeral directors. The funeral directors without exception, co-sperated with me in that regard.

Ly survey of the undertaking basiness for the year 1929 shows that there were 6,515 deaths in that year; that 4,933 funerals were provided by the funeral directors and 117 caskets were retailed by agents and funeral directors. It would appear therefore, that 1,582 persons were buried, without the assistance of funeral directors, in caskets presumbly made locally.

In that year there were in the Province of Alberta 133
persons engaged in the undertaking business; about 50 persons or firms
in various other lines of business carrying a small stock of closets
for sale to the public; and about 25 other persons who weeld as agents
in the smaller towns for established funeral directors. For the purpue
of giving sam understanding as to the funeral service available, I would
say that people engaged in the undertaking business, exclusive of salaried

help, may be divided into four classes: (1) those who supply a complete funeral service; (2) those who supply a partial funeral service; (3) retailers of cashets: (4) agents for established funeral directors.

The functal directors of the province in the year 1928, formed an association known as The Alberta Functal Directors' Association, under The Benevolent Societies Act, the objects and purposes of which are described in its Articles of Incorporation (See Exhibit 1).

Cost of Funerals in 1929.

the cost of cashets, and materials to the funeral directors, was [185,263,94; the cost of cashet and material, therefore, represented 27.7% of the average cost of funerals (See Exhibit 2). It will be noted that this statement is compiled from the returns given by the funeral directors themselves. Those of the cities of Edmonton and Calgary were good enough to give me access to their records and I was able thereby to ascertain the actual average cost of 2,364 funerals furnished by them in 1929.

The records emulied disclose that 543 of the 2,364 funerals were those of children and 1,821 those of alults. The average gross price charged for a child's funeral was 744.08 and for an adult, [199.43. I am unable to give the net price for child and adult funerals separately, but the combined net average is [139.66. In cases where the funeral director murely sold a cashet, the sale has been classed as a funeral but as only a limited number of cashets were sold under these conditions, it would not interially effect the net average.

I would draw your attention to Exhibit 3, which shows the distribution of the costs of these funerals. The disparity shown in the various ftems of cost is rother striking. It is apprent that the cost of the cashet is a relatively small item in the total cost of a funeral. The cost of embalming material is, also, very small. The same cannot be said however of the overhead charges. The first item that, that of salaries and wages,

Cost of fumerals in 1929 (cont'd.)

includes the salaries of the funeral directors, and would appear to be quite substantial. The item of car expense and depreciation appears to be abnormally high in some cases and abnormally low in others. I would consider the average, shown in the last column, to be too high. The average gross profits per funeral amounted to \$25.27. The accounts receivable at the end of 1929 are not shown but the amounts still unpaid, when the andit was made in September 1931, amount to an average of \$17.38 per funeral on the 2,364 funerals. I would not, however, consider these accounts as uncollectable and would, therefore, consider the average amount of \$6.40 per funeral charged to bad debts as reasonable. We must, of course, bear in mind that the year 1929 was considered to be a good business year in the undertaking line as in nearly every other line of business.

This brief review of costs applies to funeral directors who gave a complete service in the cities. By a complete service we mean: supplying the cosket, the use of a chapel, hearse, two cars and all other services incidental to a complete funeral.

Complete Service in a few forms

I also caused a personal audit to be made of the books of a few funeral directors in the small Forms, who provided a complete funeral sorvice. (See Exhibit 4). It will be observed that in the small towns the average cost of a cachet is higher than in the cities, due to additional tramportation and hamiling charges. The records kept were rather incomplete but sufficient to show that the overhead was much less. The egipment and the facilities may not be quite so modern as in the cities but, reverticless, those funeral directors are capable of giving very good service. The cost of funerals, in terms, is less than in the cities and the prices charged seem to be relatively less. In both cities and twens the funeral directors supply service to the rural districts.

Fartial Funeral Service.

There are quite a large number of funeral directors in the towns and villages who are equipped to give a partial funeral service only. They may not have a chapel or a lowering device and the equipment may not be so complete as that in use in the cities and larger towns. I did not have a personal audit made of the records of these funeral directors but relied on the returns submitted. The prices charged seem to be in imaging with the charges made in the cities and towns.

Retailers of Cashets.

Our survey shows that there are about thirty persons in the Province who retail cashets but give no other service. These retailers usually carry, for the convenience of the public, a small stock of cashets, usually known in the trade, as "the popular priced cashets". These cashets are retailed at enormous profits, selden less than 100% and, frequently, as high as 300%. Attempts were made by these retailers to diplain the reason for such large profits but I am convinced that, in most cases, such charges were entirely unwarranted.

During 1929, there were twenty-five agents who sold on commission for funeral directors having established places of business in cities or towns, these agents being gaid, generally, on a percentage busis. It is impossible for a private individual to purchase a coslet without having, what appears to me to be, an exorbitant profit, levied on the sole. There should be some method by which a person could purchase a cashet at a price providing a margin of profit commission similar to that usually charged on sales of other commissions.

of cashmta is possible. Ordinary trading motives are evidently modified

Retailers of Cashets (contid)

by sentiment and emotion when arranging a funeral as there does not appear to be a disposition to buy in the cheapest marint. It is apparent that the sales policy of the manufacturer is that of selling caskets to bona fide funeral directors only. The manufacturer claims he is manufacturing and distributing his goods at wholesale prices and that he is not in the retail business. He regards the funeral director as the retailer. Evidence was given, at the hearing in Edminton, that there was a gentlemen's agreement between the Funeral Directors' Ascociation and the manufacturers, to the effect that no casket or materials would be supplied to any person not listed as a funeral director, without the knowledge and consent of the Association. This arrangement was made in 1928 and seems to have been mutually alvantageous. The manufacturer had the advantage of the advice of the Funeral Directors Association as to the circustances under which he should extend credit, while the funeral directors, no doubt had in mind that the arrangement would prevent undue competition. The agreement had all the appearance of a combine to mintain prices and no doubt to an extent, enabled the retailers to continue to collect the exorbitant profits they had been exicting. These excessive profits, in the retailing of caskets, may be a reason why so many funerals are conducted without the assistance of a funeral director. With regard to the agreement I am catisfied, from evidence submitted, that it did not prevent funeral directors, not members of the Association, from getting supplies and, manufacturers did actually supply cashets to funeral directors who were publicly advertising chesp funerals. There is no evidence that the agreement was entered into for the pumpose of bosoting prices and no evidence that it does . . To have the evidence of Lr. Guy armstrong of Calgary, an emecative member of the Association, to the effect that the Association was familiar with and disapproved of, the excessive profits collected by retailers of cashets and, further, that the association had tried to influence tembers who were retailing enclude, to be satisfied with smaller profits. The fact realing,

however, that funeral directors and retailers do charge, and maintain, that they are entitled to charge, at least 100% profit on the retail price of cashets.

funerals at a reasonable cost, and that they may be purchased at from \$\frac{1}{2}\text{0.00}\$ upwards — this bing the price of pauper funerals. Advertisements appearing in the press and trade journals guarantee to supply a complete funeral for \$\frac{45.00}\$ and the last Fost Fund allows \$\frac{1}{2}\text{0.00}\$. I am estisfied however, that if the funeral directors were depending on this class of funeral for their revenue, they would not remain in business for very long. A reference to Exhibit 3 will show the average overhead for funeral to be \$\frac{7}{8.28}\$ which would indicate that these cheap funerals are cold at a loss and that the funeral director has to make his profit from customers who p purchase the more expensive funerals. The undertaking business, like all other business, is operated for profit and the tendency in all business is of course to sell the goods that provide the most profit.

The overhead of \$78.28 per funeral would appear to be unreasombly high and your attention is directed to the fact that overhead is a variable quantity, depending on the volume of business transacted. On a larger volume of business, the overhead would naturally average less for funeral.

Referring to higher 3, the item of scheries and wages, averaging \$35.02 per funeral, appears to be high. A reference to the same Emilbit shows that the aggregate of the investment of eight funeral/directors in Edmonton and Calgary amounts to the sum of \$350,000.00 and the emplanation for the high everhead is probably found in these two items. It becomes apparent therefore, that investments, calaries and wages, are too great in proportion to the volume of business. There are five funeral directors in Edmonton and the same number in Calgary, and it is quite evident that two funeral directors in each of these two cities could give the necessary s rvice and give it with half the investment and, probably, half the staff and a substantial reduction in funeral charges can hardy be expected until these two items are brought into closer harmony with the volume of business.

higher in Alberta than in the other Provinces and have every reason to believe that they are materially lower here, than in the United States. The Estropolitan Life Insurance Company, several years ago, appointed a commission to inquire into funeral costs and conterp, and the result of their inquiry is contained in a book edited by John C. Gobhard. This book is full of very interesting data with respect to funeral customs in Europe. Apparently, the cost of burying the dead in some of these countries has been reduced to a minimum of cost of the establishment of municipally award and controlled undertaking parlors. The funeral prices are fixed by the municipality and the customer may purchase according to his ability to pay. Emilepsily award undertaking parlors would appear to have a great deal of merit and if it were found practicable to establish them in the cities of Alberta, such a system would undoubtedly have the effect of eliminating the competitive waste that is now so apparent.

Price of Cashets.

I cannot find that the funeral directors of this Province have made an organized effort to regulate prices. The survey shows that funeral prices vary considerably for the same class of service. And evidence discloses that there are two popularly priced casimts used, namely: those catalogued as No. 00 and No. 652. These two types of caskets are sold by all manufacturers although, sometimes, distinguished by different catalogue numbers. The No. 00 cashet is sold by the manufacturer for (21.75, including the outer cashet. If this type of cashet is selected by the customer the funeral director may charge anywhere from (75.00 to \$150.00 with no apparent reason for the spread other than, perhaps, the purchaser's ability to pay. I have made an effort to determine what ought to be a maximum funeral charge where this type of cashet is used and I am satisfied that a charge of \$100.00 would provide a reasonable profit. The No. 652 cashet is sold by the manufacturer for \$29.75 and, when this cashet is used the price of the

Price of Cochets (contid).

funeral may vary from \$130.00 to \$200.00.

The Funeral Directors and Embalmers Association have prepared and distributed a mamphlet which sets out the tariff of what is represented to be a reasonably priced funeral, a copy of which is attached. The wholesale price of the cashet used is \$23.75 and it is evident from our survey, that the tariff is unreasonably high for this type of funeral.

A number of funeral directors have, apparently, been charging too much for the foregoing two types of fundral and in my opinion there should be more uniformity in the prices charged. In order to bring this about some method of reporting the cost of funerals might be adopted, such for instance, as having the funeral director itemize the tariff of costs on the back of each death certificate forwarded to the Registrar of Vital Statistics. Such a requirement would have a tenaency to prevent overcharging which without doubt exists and, at the same time, the system would furnish a record of funeral costs and customs which would be valuable should a more complete inquiry ever become necessary.

It is not suggested that there are only these two types of funerals for which funeral directors charge too much but I assume that those who select the more expensive cashets and demand more service are prepared to pay for the extra service. The two types of funerals I have selected for criticism are the types usually purchased by people of moderate means.

The Passons for present funeral costs.

During the inquiry public sittings were held in Edmonton. Calgary, Nedicine Hat, Lethbridge, Drumbeller and Stettler. The public were invited and given the opportunity of submitting complaints and I also invited a large number of funeral directors to submit evidence in explaintion of the present day funeral costs. To had also representatives of cashet manufacturers present, to explain their method of selling and distributing cashets. There were no complaints made at these sittings

The resson for present funeral costs. (cont'd.

with respect to prices charged by funeral directors. The funeral

directors gave their evidence freely and, apparently, rather welcomed the inquiry. It was admitted by some that there were members of the profession who probably were guilty of unprofessional conduct and it was stated that the main reason for organizing the Association was to raise the standard of service and professional conduct. The association had spend a considerable sum of money in bringing experts to demonstrate the art of embalming. Also, lectures on professional etiquette and business and social ethics, had been arranged for the benefit of the members. All of the witnesses emphasized the importance which they attached to the art of embalming. The reasons advanced by them for the present day funeral costs were, in the main, that the public were demanding greater service and efficiency year by year and, in order to give the service demicded, it was necessary to have the most midern equipment and elaborate funeral parlors. It was, they said, found necessary to have a staff on duty roady to give service day and night and, further, that. many of the details, such as registration of death, sending out invitations for the funeral, arranging a plot in the cametery &c. (all of which were, in former years, attended to by the relatives of the deceased) were now performed by the funeral director. The public now rely on them to take complete charge in cases of death and to arrange all the details of the funeral, all of which necessitates a great deal of time and effort on their part. They would not admit that it was probably, they themselves who had taught and encouraged the public to rely on them in their time of distress. I suestioned witnesses as to the modus operandi of armanging a funeral and the custom seems to be that the client calls upon the funeral director, inquires of him if he can supply a funeral at a certain date and what the cost would be. The client is informed that the cost depends entirely upon the type of cashet colocted. The funeral director

The reusem for present funeral costs (contid).

generally has a room in which he keeps a varied assertment of vashets and the client is invited to select one. Having agreed on the count, the client is informed what the cost of the complete funeral will be.

Funeral directors sell a funeral, — they do not quote the price of a cashet, instead, they state the price of the complete funeral. This mothed of arranging the cost of a funeral is the result of their experience with clients who always appear to be more interested in the total cost than in the detailed costs. Then questioned as to whether there was a tendency for a client to arrange for a funeral beyond his means, I was informed that the funeral directors generally discouraged that desire and savised the purchase of a funeral more within the means of the customer

cashets amplify his customers and I am satisfied that there is a great temptation to select an expensive cashet in order to provide the deceased with the best that can be reasonably had. The funeral director quite naturally prefers to sell the higher grade cashet, as a nice cachet and a well arranged funeral is good advertising and of course more profitable to him. The temptation to sell an expensive funeral is, therefore, as apparent as is the temptation to buy one. Whatever competition there may exist between funeral directors in the getting of business only to a very limited extent does that competition result in a reduction in prices. The high custom amongst funeral directors of charging such / profits on the whole—sale cost of a cashet is defended by them on the ground that there are so many sergices for which they do not charge, that a substantial profit on the cashet sale is necessary.

The system of costs used by them is difficult to understund. I am inclined to the view that, irrespective of their methods of arriving at costs, directors not unfrequently sell funerals at less than the cost, in cases where they cannot sell a better grade funeral and that when an opportunity presents itself to sell an expensive and more pifitable funeral they take it.

Functal directors seem to take a great deal of professional pride in properly arranging funerals and in conducting them in as artistic and pleasing a mammeras possible. I am satisfied that they do not as a rule see the necessity for a simpler funeral and, should there be a demand for such, the demand for simplicity must come from the public.

Ambalmina.

All bodies consigned to the care of funeral directors, who are capable of giving a fairly complete service, are embalmed -- with but few exceptions -- such as young children and very aged persons. It is impossible to say how many of those who died in 1929 were embalmed as there were no records kept, - probably 65% would be a requenable estimate. I have andeavored to ascertain the reasons for embalming but have concluded that if it were an absolute necessity, the custodians of public health would have made it obligatory. From a funeral director's standpoint, embalming is advocated and practiced, for several reasons: Ambalming, they state, disinfects the body and destroys the odor of decay. It, also, embles the functal director to keep the body in his parlors for the pariod demanded by the deconsed's relatives - which is from three to four days. He, also, considers embalming necessary in the interests of Public Health and, moreover, it has a cosmetic value which appeals to the funeral director. The charge for embalming varies from (15.00 to (25.00 - the latter amount being the usual charge. It is difficult to arrive at the actual cost of the embalming, the fluids for which are inexpensive, (their cost will be found by a reference to Emhibit 3), and the labor cost obscure as the work is done by a member of the staff who is engaged to assist in the duties incidental to the business generally.

Embalming has undoubtelly added to the cost of funerals, both directly and indirectly. The embalmor endeavors by his art to live a life-like appearance to the body which, we are informed, is greatly appreciated by the deceased's relatives. Bodies are frequently kept in the parlors for some considerable time, pending burial and the fact of being able to keep the

Imbaining (contid.)

body for that length of time impels the relatives to provide a quality cashet, flowers, excensive funeral garb, etc. Imbalming would seem to be practiced much more extensively in this North American Continent than in Europe.

The professional ability of the funeral director is masured by his technique in embalming the bodies committed to his care and, that he considers embalming important, is evidenced by the fact that, at the request of funeral directors, legislation has been enacted in many of the States and in two of the Provinces, providing that only licensed embalmers be allowed to use embalming fluids. I attach a copy of a Bill passed in Saskatchewan at the last session of the Leglislative Essembly there. There is no doubt but that a certain amount of training would employens to get better results from the use of embalming fluids. I cannot see, hazever, what harm would result from the improper application of embalming fluids other than probably discoloration of the face and body. As to the necessity for embalming, I am unable to express an opinion. It undoubtedly has some merit if for no other reason than its commetic value but, whatever its merits, it is now the common practice and, no doubt, would be used even more extensively were the facilities available in the more remote districts.

Cosket linefact rers.

Alberta has one casket manafacturer: V. H. Cashing & Company, of Calgary. Three other manafacturers, located in Vancouver and Winning, have local assembling plants or warehouses in Calgary and Edmonton. The competition is such that the prices, as per catalogue, afe much the same. I was unable to get the manafacturers' costs of the three companies whose headquarters are without the Province, but it is reasonable to assume that their manufacturing costs are similar to those of W. E. Cashing & Company because their whole—sale prices are similar, which for the following types of casheta are as follows: (It should be noted that these costs do not include ceiling costs, discount, freight allocances anisales commissions).

Coshet Linufacturers (contid).

Casit	et No.	Production Cost	Sollin- Frice	Profit on outlay	Fercentare
713		7.88	9.65	1.79	22
201		14.17	15.60	2.63	19
407		30.25	37,50	7.25	25
405		25.30	33,25	7.95	30
00		17.88	21.75	3,92	22
414		52.58	63.25	10.57	20
411		33.84	57.00	3.16	10
401		41.65	51.00	9.35	20
407	•	39.36	47.50	8.14	20
652	-	25.15	29.75	4.35	17
701		14.17	16.80	2.63	19
710		11.44	13.75	2.31	20
714		7.86	9.65	1.79	20
408	Plush	33.70	44.75	11.05	. 32
408	Cloth	29.95	37.00	7.05	24
		4			

would seem to

The profits shown/be reasonable and, if the public could purchase direct from the annufacturers, it would mean a substantial reduction in funeral costs, especially in cases where the relatives desired to follow the old custom of performing all the services incidental to a funeral.

The manufacturers, or their representatives, when questioned as to the advisability of changing their cales policy, were emphatic in their decision to remain as wholesalers and to allow only bonn fide funeral directors to do the retailing. And they all averred ignorance of the prevailing custom of retailers to add from 100% to 300% to the price of cashets.

Cometeries.

Cometeries are either owned by the municipalities or by church organizations, with one or two exceptions such as the Edmonton Cemetery, which is owned by a company. The prices charged forglots in the cemeteries, vary from no charge in the rural districts, to \$25.00 in the cities. In both the Edmonton and Calgary cameteries the charge is \$25.00 a plot.

Gravedigging in the country districts is usually dear by friends of the deceased; in the cities the digging of the grave costs from (6.00 to \$8.00. In the cities and towns the price charged for the plot generally includes perfetual care of the grave.

Addited statements of some of the cemeteries were submitted for inspection and show that the expenditure for leauvifying the cemetry.

building roads and walks, and maintenance, in most cases, exceeds
the revenue. Lower charges for cometery plats can hardly be expected
for a number of years as additional land in many places has been
acquired for cometery purposes, necessitating constant, if not
increasing expenditures, for improvement and maintenance.

Cremation

There are no facilities in the Province for cremating bodies —
nor does there appear to be any demand. There a cremation has been
demanded (and cases of such have been few), the bodies were shipped either
to Portland, Oregon, or to Ontario.

The cost of cremtion is reported to be \$245.00, to which amount must be added the price of preparing the body, a cashet, embalming and transportation costs. It is, therefore, more emensive to have the body cremated than to provide the ordinary burial service.

Mansoleum

There is but one mousoleum in the Province — located in Zémontum. The prices for crypts therein vary from (250.00 to 3450.00. It is obvious therefore, that burial in a mausoleum adds to the funeral costs.

Tombstones.

There are seven tembetone manufacturers in the Province. The price of tembetones, unlike the price of funerals, is regulated by competition. We were supplied with audited statements from a number of manufacturers and the profits appear to be about the normal profits in business. I made one personal examination of the accounting system in use, with a view toward determining the actual cost of manufacturing (See Exhibit 5). Mr. S. Dykes, of the alberta France, Marble & Stone Company, kindly supplied no with particulars of the actual cost of manufacturing a cheap tembetone such as that used by the last foot Tund, or by the Soldiers' flot Hemorials, a statement of which is attached.

The ray materials are all chipped into the Frevince in a rough state and

Fombatonas (contid).

and processed in Alberta. Granite, imported from Scotland and New Brunswick, costs \$14.00 per cubic foot. Some marble is shipped from British Columbia and costs \$7.50 per cubic foot, while limestone. from Indiana, frequently used as a base, costs \$3.00 per cubic foot. The price of granite and limestone is subject to tariff fluctuations. The cost of the raw material represents the min item in the price of tembstones. However, before I would be in a position to prepare a statement showing the actual cost of manufacture and distribution it would be necessary for me to make a much more detailed inquiry into the business.

Before concluding I would say that spart from the question of costs and charges altogether, I was impressed by the excellency of the service rendered by funeral directors and at the very evident desire on their part to do everything possible to give to their patrons the fallest satisfaction.

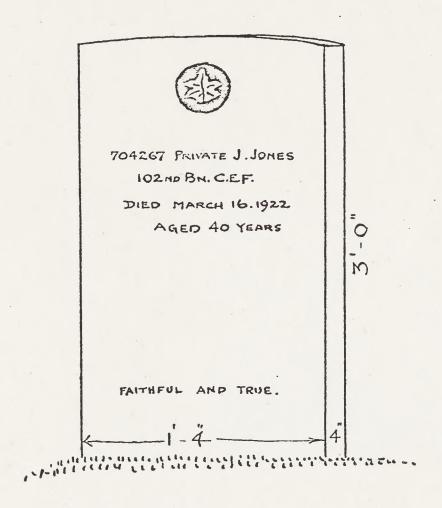
Also, I desire to thank the funeral directors and tombstone manufacturers of the Province, for their kind co-operation in supplying the data and information which I considered necessary to the success of the inquiry. I am, also, very much indebted to Mr. H. P. Erownlee and to Mr. T. W. Bull for their efforts in assisting in the preparation of data upon which I have based this report.

Yours truly,

Alex Ross:GF

A STATEMENT SHOWING THE COST OF MANUFACTURING AND DISTRIBUTING MONUMENTS FROM THE AUDITED PECORDS OF A LOCAL MANUFACTURER.

	1928 Sales \$20980.00	1929 Sales \$23595.00	1930 Sales \$16089.00
çes	24.%	24.%	33.%
velling	3.	3.5	3.
missions	16.	18.	13.25
er, Phone, Power & Office	2.	2.25	2.5
rertising	1.25	1.5	1.5
ces	1.25	1.25	1.75
chandise	39.	37.5	33.
ofit	13.5	12.	12.
	100.00%	100.00%	100.00%



Stock 1-4 @ 7.50	**
Average inscription Paint @12g Polishing	. 4.80
Carving emblem. Regimental crest Setting (about)	. 4.00
	\$31.80
4% on stock	
	\$32.20

No Commissions of any kind paid on these Memorials.

EXHIBIT NO. 4.

						The same of the sa
	Numcer of Funerals.	Total cost or Funerals.	Average cost per Funeral.	Cost of caskets and materials.	Average per Funeral.	Investment . in Business.
Edmonton and Calgary	2364	344,414.50	139.06	გ, 140 წ	36.02	380,072.48
Funeral directors out-						
	2035	272,148.55	130.80	82,085.01	40.03	304,533.78
Funeral directors	417	38,17,5.57	102.33	13,417,26	34.6%	35,0/2-37
Retailers of caskets.	717	7,807.80	1,000	4,020.22	34.30	
	4933	668, LU9,42		185,263.94		7610,278.63